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(Please type or print)	Danny Crowe	SC	Bar Number	: 1480	
Submitted by:	P. O. Box 1473	Te	lephone:	803-254-2200	
Address:	Columbia, SC 29202	Pa Fa	x:	803-799-3957	
	Columbia, SC 27202	Ot	her:		
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☐ Electric/Water		Appellate Review	Petition		Resale Amendment
☐ Electric/Water		Application		Reconsideration	Reservation Letter
☐ Electric/Water	/Sewer	Brief		Rulemaking	Response
Gas		Certificate		Rule to Show Cause	Response to Discovery
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TURNER PADGET GRAHAM & LANEY P.A.

CHARLESTON COLUMBIA FLORENCE GREENVILLE MYRTLE BEACH

REPLY TO:

Danny C. Crowe

E-Mail: DCrowe@TurnerPadget.com Writer's Direct Dial: (803) 227-4239 Direct Fax: (803) 400-1471

October 6, 2011

### VIA HAND DELIVERY

Jocelyn Boyd Chief Clerk/Administrator Public Service Commission of South Carolina 101 Executive Center Drive Suite 100 Columbia, SC 29210

Re:

Application for South Carolina Electric & Gas Company for a Certificate of

Environmental Compatibility and Public Convenience, etc.

Docket No. 2011-325-E

Dear Ms. Boyd:

Enclosed for filing on behalf of Richland County in the above-referenced matter is the direct testimony and exhibits of Val Hutchinson and James B. Atkins, along with an attached Certificate of Service.

Please clock a copy of this letter and return it to our courier.

With kind regards, I am

Very truly yours,

TURNER, PADGET, GRAHAM & LANEY, P.A.

Danny C. Crowe

DCC/lb Enclosure

### Turner Padget

October 6, 2011 Page 2

cc:

Shannon Bowyer Hudson, Esquire
Jeffrey M. Nelson, Esquire
Carlisle Roberts, Esquire
Duane Parris
John E. Frampton
Matthew W. Gissendanner, Esquire
K. Chad Burgess, Esquire
(all with enclosures)

### CERTIFICATE OF SERVICE

I, Lynne Bennink, an employee of Turner, Padget, Graham & Laney, P.A., do hereby certify that I have served all counsel and parties in this action with a copy of the **Direct Testimony and Exhibits of Val Hutchinson and James B. Atkins** by mailing a copy of the same by United States Mail, postage prepaid, to the following address(es):

### Counse and parties served:

Jeffrey M. Nelson, Esquire Office of Regulatory Staff 1401 Main Street, Suite 900 Columbia, SC 29201

Carlisle Roberts, Esquire SCDHEC, Legal Department 2600 Bull Street Columbia, SC 29201

John E. Frampton SC Dept of Natural Resources P.O. Box 167 Columbia, SC 29202

K. Chad Burgess, Esquire Associate General Counsel SCANA Corporation Mail Code C222 220 Operation Way Cayce, SC 29033 Shannon Bowyer Hudson, Esquire Office of Regulatory Staff 1401 Main Street, Suite 900 Columbia, SC 29201

Duane Parrish SC Dept. of Parks, Recreation and Tourism 1205 Pendleton Street, Suite 248 Columbia, SC 29201

Matthew W. Gissendanner, Esquire Senior Counsel SCANA Corporation Mail Code C222 220 Operation Way Cayce, SC 29033

Lynne Bennink

Secretary to Danny C. Crowe

1		DIRECT TESTIMONY OF
2	*	VAL HUTCHINSON S S TO
3		ON BEHALF OF
4		RICHLAND COUNTY
5		DOCKET NO. 2011-325-E
6	Q.	PLEASE STATE YOUR NAME, AFFILATION AND ADDRESS.
7	A.	My name is Val Hutchinson, and I reside at 213 Wood Duck Road,
8		Columbia, SC 29223. I was elected to the Richland County Council in 2004 and
9		represent District 9. I also serve as Chair of the Development and Services
10		Committee which has responsibility for general operating matters, economic
11		development, and functions within the County Departments of Public Works and
12		Engineering.
13		
14	Q.	HAVE YOU EVER APPEARED BEFORE THE PUBLIC SERVICE
15		COMMISSION?
16	A.	Yes. I provided comments in the Palmetto Utilities rate case earlier this
17		year to make sure the interests of Richland County and the citizens of my District
18		were accurately heard before the Commission.
19		DATE OF VOIR TESTIMONY IN THIS
20	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
21		PROCEEDING?
22	A.	The purpose of my testimony is to place in the record of this docket the
23		concerns of both myself and Richland County Councilwomen Gwendolyn
24		Kennedy (District 7), as well as the perspective of Richland County Council, on
25		the proposed Blythewood to Killian transmission line. The Richland County
26		Council voted unanimously for the County to intervene in this proceeding and
27		oppose SCE&G's application.
28		

### Q. CAN YOU SUMMARIZE YOUR TESTIMONY REGARDING THE PROPOSED TRANSMISSION LINE?

Richland County Council as well as our staff have serious concerns about the proposed transmission line route and its future negative impacts to the Northeast area of Richland County. The route fails to adequately take into account the impacts to (1) the Killian's Crossing Planned Development District (PDD)-Urban Village, (2) the aesthetic appearance of the Killian Road-Clemson Road Priority Investment Area and (3) the future Richland County Northeast Regional Sports Complex. During my tenure on Richland County Council, the Council, and the elected representatives from the Northeast portion of the County, have worked diligently to improve the economic viability, quality of life, and appearance of Northeast Richland County. The proposed "Route K" is inconsistent with, and a significant step backwards for Richland County's comprehensive economic development and planning efforts.

A.

A.

### Q. WHY IS KILLIAN'S CROSSING PDD SO IMPORTANT TO RICHLAND COUNTY?

Killian's Crossing PDD is one of two Priority Investment Areas in Northeast Richland County. Killian's Crossing PDD will form an anchor "Urban Village" at Interstate I-77 and Killian/Clemson Roads while the Village at Sandhill, also a Priority Investment Area, forms the other anchor at Clemson Road and US Hwy 1. This is demonstrated on the 2009 Future Land Use Map from the County's Comprehensive Plan. Exhibit No. 1. The Clemson Road corridor is a critically-important economic driver for all of Richland County. Appearance is of upmost importance in this corridor. The location, size and public visibility of the proposed transmission line running parallel to the Killian's Crossing PDD along Killian/Clemson Roads will result in significant degradation to the Killian's Crossing PDD and other existing and planned high-end commercial properties between Farrow Road and Interstate I-77.

### Q. CAN YOU EXPLAIN THE IMPORTANCE OF THE RICHLAND COUNTY NORTHEAST SPORTS COMPLEX?

The Northeast Regional Sports Complex was first contemplated by County Council in 2003. To date, Richland County has appropriated approximately \$20,000,000 towards the Complex which has a total projected cost of approximately \$55,000,000. The Complex is envisioned as a "Regional" facility attracting tournaments from across the Southeast in soccer, baseball, softball, field and roller hockey, basketball and cheerleading.

A team headed by the M.B. Kahn Company completed a concept development plan and report for the Northeast Regional Sports Complex in July 2010. The report estimated an annual economic impact to Richland County of \$240,000,000 with \$137,000,000 and \$103,000,000 in direct and indirect annual benefits, respectively. The initial plans for the Northeast Regional Sports Complex envision a number of soccer and baseball fields. A tournament championship soccer stadium and tournament championship baseball stadium are planned. These facilities are planned in locations and configurations that will be adversely effected by the proposed transmission line. Due to less than optimal siting decisions in the past, SCE&G currently owns a dual circuit 230 kV and 115 kV transmission line which bisect the Northeast Regional Sports Complex. This existing line has presented a major challenge to the design of the Northeast Regional Sports Complex and having an additional transmission line on this public recreational property is unacceptable.

A.

### Q. ARE YOU FAMILIAR WITH THE TERM "NIMBY'-NOT IN MY BACKYARD? IS THIS A CASE OF RICHLAND COUNTY NOT WANTING A TRANSMISSION LINE IN THIS PART OF RICHLAND COUNTY?

A. I am familiar with the term, and to the contrary, Richland County Council recognizes the importance of properly locating and allowing utility lines in the County. Without such public services (water, sewer, natural gas and electricity), Richland County could not systematically manage its growth, protect our

environment, or improve the quality of life for our citizens. We do not take exception to the need for the proposed line, but we do take exception to the proposed Route K. Specifically we have an issue with how SCE&G failed to obtain the correct zoning and land development information from the County Zoning Administrator prior to submitting their application to the Commission, and importantly, SCE&G's failure to brief County Council on their siting analysis.

Utility lines, as provided in Richland County's Land Development Code, are allowed in all zoning districts because County Council recognizes the importance of utility lines to our community. However, allowing such lines in no way suggests that SCE&G, or any other utility provider, should ignore and discount Richland County's broad economic development interests for Northeast Richland County as well as our Land Development Code.

A.

### Q. FROM THE PERSPECTIVE OF AN ELECTED OFFICIAL, PLEASE EXPLAIN WHY RICHLAND COUNTY REGULATES ALL TYPES OF LAND DEVELOPMENT ACTIVITIES?

Richland County has land development standards to guide development in accordance with existing and future needs, and to promote the public health, safety, morals, convenience, order, appearance, prosperity, and the general welfare of Richland County. County Council, the Planning Commission, Board of Zoning Appeals and staff work diligently to ensure our Land Development Code considers the impacts to individual landowners, businesses, and the citizens of Richland County. In the absence of this Code, development would be chaotic, and the economic health and quality of life of Richland County's citizens would be diminished.

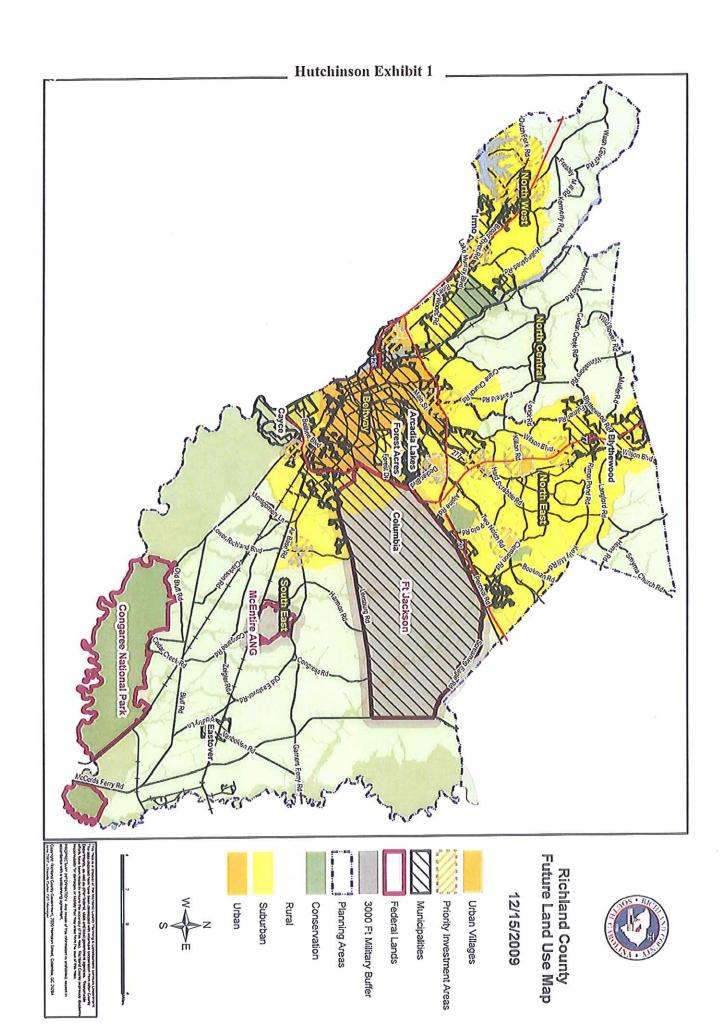
### Q. WHAT ARE YOU REQUESTING OF THE COMMISSION REGARDING SCE&G'S APPLICATION?

SCE&G'S APPLICATION?

Richland County is respectfully requesting the Commission to require the following of SCE&G:

		to the goning and land use data for the
1:		(1) To work with our staff to obtain the correct zoning and land use data for the
2		proposed transmission line;
3		(2) To give appropriate consideration to the importance Richland County places
4		on various suitability factors consistent with Richland County's Land
5		Development Code; and
6		(3) To re-run the siting analysis taking these factors, as well as the matters
7		discussed in Mr. Atkins' testimony, into account.
8		Until such work is completed by SCE&G, others on County Council and I believe
9		SCE&G's application, and proposed Route K, does not conform to Richland
10		County's Land Development Code or to specific Ordinances approved by County
11		Council. In the absence of the above, we request you deny SCE&G's application
		for a Certificate of Public Convenience and Necessity for the proposed
12		
13		transmission line.
14		THE COURT OF NAME OF STREET
15	Q.	DOES THAT CONCLUDE YOUR TESTIMONY?
16	A.	Yes. On behalf of Richland County Council, thank you for understanding
17		the importance of your decision to the future economic development and quality
18		of life issues in Richland County. Hundreds of millions of dollars' worth of
10		

investments hang in the balance.



1		DIRECT TESTIMONY OF
2		JAMES B. ATKINS
3		ON BEHALF OF
4		RICHLAND COUNTY
5		DOCKET NO. 2011-325-E
6	Q.	PLEASE STATE YOUR NAME, AFFILATION AND BUSINESS
7		ADDRESS.
8	A.	My name is James B. Atkins, and I am the Manager of the Environmental
9		Planning Division in the Richland County Planning and Developmental Services
10		Department. My business address is 2020 Hampton St., Rm 3063A, Columbia,
11		SC 29204.
12		
13	Q.	PLEASE STATE YOUR EDUCATIONAL BACKGROUND.
14	A.	I received a Bachelors of Science degree in Marine Science from the
15		University of South Carolina in 1976, a Masters of Science degree in
16		Environmental Systems Engineering from Clemson University in 1981, and a
17		Ph.D. in Marine Science from the University of South Carolina in 1998. I am
18		also a certified mediator through the S. C. Council for Conflict Resolution.
19		
20	Q.	PLEASE BRIEFLY DESCRIBE YOUR RELEVANT EXPERIENCE.
21	Α.	I have been the Manager of Richland County Environmental Planning
22		Division since December 2010. The Environmental Planning Division provides
23		environmental and conservation program support to the Richland Soil and Water
24		Conservation District, the Richland County Conservation Commission and the
25		Richland County Planning and Developmental Services Department.
26		From 2004 until 2010, I worked as an independent consultant under
27		contract to the Public Service Commission of South Carolina, the Institute of
28		Public Utilities at Michigan State University and the Critical Infrastructure
29		Protection Program at George Mason University School of Law. My work

focused on bulk electric system reliability, critical infrastructure protection policies in the public utility sector, analysis of cost recovery in the electricity industry following the 2004-2005 hurricanes in the Gulf Coast, and the evaluation of State Energy Emergency Response Plans. As part of my work for the Institute of Public Utilities at Michigan State University, I also conducted educational seminars on transmission line siting for Public Utility Commissioners and staff. In September 2005, I was requested by the Federal Energy Regulatory Commission (FERC) to present a seminar to Commission staff entitled "The Application of Interactive Transmission Design Software to the Transmission Line Siting Challenge." Exhibit No. 1. The seminar reviewed the use of geographic information system (GIS) software coupled with a transmission design software package to optimally site and construct transmission lines. The request was in response to the FERC's development of a siting policy to implement National Transmission Corridors designated under the Energy Policy Act of 2005.

From 2000 to 2004, I represented the 2<sup>nd</sup> Congressional District as a member of the Public Service Commission of South Carolina ("Commission") and was a member, and past Vice Chair, of the Energy Resources and Environment Committee of the National Association of Regulatory Utility Commissioners ("NARUC"). I was also a member of the NARUC Board of Directors and served as Chair of the Subcommittee on Administration which oversaw NARUC's research and educational activities. I also represented NARUC as the Eastern U.S. State Regulatory representative on the Planning Committee of the North American Electric Reliability Corporation, and at the side conference on International Clean Energy Collaboration at the 2002 UN Framework Convention on Climate Change, COP-8, in New Delhi, India.

Prior to my service on the Commission, I was a Research Associate Professor at the Earth Sciences & Resources Institute at the University of South Carolina from 1996-2000 where my research interests focused on drinking water protection, energy and water optimization modeling, environmental geographic information system (GIS) mapping and environmental mediation. While at the University of South Carolina, I was the Principal Investigator on a multi-year U.S.

Department of Agriculture (USDA) project to develop a geographic information system decision support model for siting agricultural facilities to protect drinking water sources. The USDA project employed similar GIS scoring techniques as used by SCE&G in their application. However, in contrast to SCE&G's methodology, the project used dynamic, user-controlled weighting for each category (GIS layer) of interest to the siting problem.

### 8 Q. WHAT IS THE PURPOSE OF YOUR COMMENTS IN THIS 9 PROCEEDING?

10 A. The purpose of my comments is to provide Richland County's staff review of Exhibit A filed by SCE&G in this proceeding.

A.

### Q. CAN YOU SUMMARIZE YOUR COMMENTS REGARDING SCE&G's APPLICATION AND EXHIBIT A?

Yes. My review of Exhibit A found significant problems with the suitability analysis conducted by SCE&G associated with TMS # R17400-02-04/12/13/14 (Killian's Crossing PDD), TMS #17300-02-10/33 (future Richland County Northeast Sports Complex), TMS#17500-03-66/67 (Richland County Conservation Commission property at Longtown) and TMS#17300-02-35 (Richland County Conservation Commission property adjacent to the Northeast Regional Sports Complex). Exhibit No. 2. Based on this analysis, Richland County believes the application filed by SCE&G is erroneous and that the suitability score for SCE&G's preferred alternative Route K is incorrect. In addition, Richland County also questions the validity and fundamental assumptions of the weighting criteria and methodology used by SCE&G to determine the route suitability scores.

### Q. CAN YOU ELABORATE ON THE SPECIFIC ERRORS YOU REFERENCE ABOVE?

A. Killian's Crossing Planned Development District (PDD) - SCE&G's analysis of alternative Route K failed to include the future significant residential

and commercial properties originally approved in Ordinance 085-06HR on October 19, 2006, by Richland County Council and as amended on July 22, 2010 in Ordinance No. 023-10HR. Exhibit No. 3. Killian's Crossing PDD is a 399 acre development designated as a priority investment area and Urban Village in the Northeast Planning area in the 2009 Richland County Comprehensive Plan. The Killian's Crossing PDD, as approved, will contain a mix of residential, commercial, and civic land uses. Planned residential units include 800 apartments, 54 single family homes, 882 townhomes, and 364 independent living units. Planned commercial properties include 1.85 million square feet of retail and office space and 400 hotel rooms. Exhibit No. 4. The Killian's Crossing PDD is correctly shown as an "Urban Village" in SCE&G Exhibit A, Fig. 2.2-11 (Future Land Use), but there is no indication SCE&G placed an appropriate amount of significance on the Urban Village designation in their suitability analysis for Route K under "Land Use Factors" shown in SCE&G Exhibit A, Table 2, Sheet 6 of 14. Without a copy of the Killian' Crossing PDD and Ordinance in-hand (Exhibits 3 and 4), SCE&G would have been unable to accurately score the suitability of the Killian's Crossing PDD no matter what zoning classifications or GIS layers were used by SCE&G in Exhibit A, Fig. 2.2-12, Zoning.

Northeast Regional Sports Complex - While SCE&G correctly identified the future Richland County Northeast Regional Sports Complex parcel(s) zoning as Light Industrial (SCE&G Exhibit A, Fig. 2.2-12, Zoning), SCE&G failed to recognize the future construction and significance of the Complex located along Farrow Road. Exhibit No. 5. As referenced in Councilwoman Hutchinson's testimony, the Northeast Regional Sports Complex will be a major economic driver for Richland County. This property is also not correctly identified for recreational use in SCE&G Exhibit A, Fig. 2.2-11 (Community Amenities and Public Infrastructure) and Fig. 2.2-11 (Future Land Use). In apparent contradiction, the property is designated as "Land Dedicated for Public Use" in SCE&G Exhibit A, Fig. 5.5-2. While the land will technically be

used by the public, the classification is inconsistent with SCE&G's scoring methodology for "Land Use Factors" shown in SCE&G Exhibit A, Table 2, Sheet 6 of 14. For the Route K analysis, these parcels should have been scored under "Acres of RW (both not parallel and parallel to existing RW) across lands used for public recreation" in SCE&G Exhibit A, Table 2, Sheet 6 of 14. Without a copy of the site plan for the sports complex (Exhibit 5) in-hand, SCE&G would have been unable to accurately score the suitability of the Northeast Regional Sports Complex no matter what zoning classifications or GIS layers were used by SCE&G in Exhibit A, Fig. 2.2-12, Zoning.

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Richland County Conservation Commission (RCCC) Property near Longtown - The Mungo Company deeded 236.4 acres to the RCCC in March 2010. Exhibit No. 6. The area is located along Robert's Branch and is characterized predominately as wetland and riparian habitat. Although not currently in a conservation easement, the intended use of the property is for conservation and passive public recreation. SCE&G indicated the property would be used for conservation in Fig. 2.2-11 (Future Land Use) but failed to score the RCCC property in "Land Use Factors" shown in SCE&G Exhibit A, Table 2, Sheet 6 of 14 under "Acres of RW (parallel to existing RW) across lands dedicated for long-term preservation" for Route K. SCE&G also failed to include the RCCC property as "Land Dedicated for Public Use" in SCE&G Exhibit A, Fig. 5.5-2 which is inconsistent with their designation of the Northeast Sports Complex property as "Land Dedicated for Public Use." Without meeting with the RCCC staff regarding the use of the property, SCE&G would have been unable to accurately score the suitability of the RCCC property no matter what zoning classifications or GIS layers were used by SCE&G in Exhibit A, Fig. 2.2-12, Zoning.

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### WERE THESE CONCERNS EVER EXPRESSED TO SCE&G?

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Dr. James B. Atkins, Environmental Planning Division Manager and Ms. Nancy Stone-Collum, Environmental Planning Division) met on July 20, 2011 with Mr. Richard Fletcher, SCE&G Community/Economic Development Representative, Mr. Dwight Lindler, SCE&G Transmission Planning, and Mr. Dwight Hollifield of Pike Energy Solutions. At the meeting, Mr. Hollifield presented a 30-45 minute overview of Exhibit A to Richland County staff. At the meeting, County staff brought to the attention of SCE&G that the zoning for the Killian's Crossing PDD was incorrect and that SCE&G had overlooked the future Northeast Regional Sports Complex. We also discussed the staff's concerns over how various map layer categories were weighted and evaluated within the GIS model. A letter dated August 2, 2011, from Mr. Fletcher to Mr. Pope summarized the meeting, including the County staff's concerns regarding the use of incorrect zoning and land use data. Exhibit No. 7.

On August 8, 2011, Mr. Pope received an email from Mr. Fletcher providing a detailed chronology of when Pike Energy Solutions obtained zoning data from Richland County and which members of County staff were contacted. Exhibit No. 8. A review of Exhibit 8 shows Pike Energy Solutions' staff based their analysis on zoning data from the Richland County website. The email also indicates the alternative route analysis was completed by June 2010, a year before Richland County staff's first exposure to SCE&G's suitability analysis.

Q.

### WHAT WAS SCE&G'S RESPONSE TO RICHLAND COUNTY STAFF'S CONCERNS OVER THE ZONING ERRORS IN THEIR ANALYSIS?

25 CONCERNS OVER THE ZONTING EXTRACT THE ZONTING EXTRACT AND A The next day, August 9, 2011, SCE&G filed their Application with the Commission with the incorrect data in Exhibit A.

### Q. DOES THE RICHLAND COUNTY WEBSITE CONTAIN A DISCLAIMER REGARDING THE USE OF GIS DATA FOUND ON THE WEBSITE?

30 REGARDING THE USE OF GROWN 31 A. Yes. The disclaimer states:

This application is a product of the Richland County GIS
Department. The data depicted here have been developed with
extensive cooperation from other county departments, as well
as other federal, state and local government agencies.
Reasonable efforts have been made to ensure the accuracy of
this map. However, the information presented should be used
for general reference only. Richland County expressly
disclaims responsibility for damages or liability that may arise
from the use of the information presented herein.

Q.

A.

### IN RESPONSE TO THE SCE&G ERRORS, DID YOU CONDUCT ANY CORRECTIVE ANALYSIS TO SCE&G EXHIBIT A?

Yes. Since SCE&G failed to respond to Richland County staff's concerns over incorrect data used in their suitability analysis voiced at our July 20, 2011, meeting with SCE&G and Pike Energy Solutions, I conducted a manual recalculation of various suitability layers contained in SCE&G Exhibit A, Table 2. Based on the correct land use information referenced in my testimony above, I recalculated what Richland County believes to be the correct suitability scores for all 19 alternative routes in Exhibit A for the following categories - Land Use Factors, Visibility Factors (Public), Visibility Factors (Residential), and Occupied Building Factors.

 The first recalculation included the Land Use Factors and Visibility Factors (Public). I incorporated the correct land use, which is different from the zoning classification, for the Killian's Crossing PDD, the Northeast Regional Sports Complex and the RCCC conservation property at Longtown which were omitted in the SCE&G analysis.

The second recalculation included Land Use Factors, Visibility Factors (Public), Visibility Factors (Residential), and Occupied Building Factors. This

recalculation treats the Killian's Crossing PDD (Single-family residential, multi-family residential and commercial properties) as "occupied".

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It is the opinion of Richland County staff that the Killian's Crossing PDD should have a suitability score equal to any other occupied building because of the imminent construction at the site. Not to include the Killian's Crossing PDD is no different than SCE&G's transmission [bulk electric reliability] planning staff ignoring and not considering the imminent construction of a major facility in Northeast Richland County (i.e. Google). Importantly, siting the transmission line along any of the Killian's Crossing PDD parcel boundaries may preclude the construction of a number of large commercial buildings located in, or close to, the proposed right of way. In fact, SCE&G has already moved the original location of the preferred Route K because SCE&G failed to recognize the route would have taken the transmission line directly over the newly constructed McDaniel's Auto Dealership at the intersection of Killian Road and Clemson Road. To systematically ignore the future location and existence of major planned development, (residential and/or commercial) and recreational facilities, creates potentially-significant negative economic impacts on those investors and Richland County's tax base. Major transmission lines, such as the one proposed by SCE&G, forever constrain current and future zoning, land use, quality of life, and economic development. Therefore, we believe the Commission must require SCE&G to consider these known, and Council-approved, developments as "built and occupied".

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### WHAT WERE YOUR FINDINGS FOR THE LAND USE AND PUBLIC VISIBILITY FACTORS RECALCULATION?

27 A. 28

Q.

The results of my recalculation (for all 19 alternative routes) are shown in Exhibit 9 which would supplant SCE&G Exhibit A, Table 3, Siting Study Route Evaluation Summary Sheet. Due to the significant number of residential (single-family and multi-family) and commercial properties planned in the Killian's Crossing PDD, and the conservation preservation value of the RCCC property at

Longtown, the Land Use Factors scores are increased for Route K (lower suitability score). It is important to understand the consideration of the Killian's Crossing PDD is not dependent upon the current existence of these buildings, but were added under the category "Acres of RW not parallel and adjacent to existing utility or railroad RW across lands that are 1) recorded residential subdivisions (developed or undeveloped)..." The scores for the Public Visibility Factors of the Northeast Regional Sports Complex also increase due to the significant number of visitors which will frequent the Northeast Regional Sports Complex. As a result, SCE&G preferred Route K moves from first (1<sup>st</sup>) to eight (8<sup>th</sup>) in suitability. Route G becomes the preferred alternative route followed closely by Route H.

Q.

A.

### WHAT WERE YOUR FINDINGS FOR THE LAND USE, PUBLIC VISIBILITY, RESIDENTIAL VISIBILITY AND OCCUPIED BUILDINGS FACTORS RECALCULATION?

As discussed above, it is the opinion of Richland County staff that Killian's Crossing PDD should have a suitability score equal to any other occupied building because of the imminent construction at the site. Based on this opinion, I recalculated (for all 19 alternative routes) all the above referenced factors as though Killian's Crossing PDD will be constructed as approved in Ordinance No. 023-10HR by Richland County Council, as will the Northeast Regional Sports Complex. As a direct result of the significant number of residential (single-family and multi-family) and commercial properties planned in the Killian's Crossing PDD, the "Occupied Buildings Factors" and "Residential Visibility Factors" scores increase significantly (lower suitability score) for Route K and all other proposed routes which abut the Killian's Crossing PDD. The recalculated SCE&G Exhibit A, Table 3, Siting Study Route Evaluation Summary Sheet is shown in Exhibit 10. As a result, SCE&G's preferred Route K moves from first (1st) to eighteenth (18th) in suitability. Route L becomes the preferred alternative followed closely by Routes P and S, all of which cross perpendicular to Killian/Clemson Roads and proceed in a generally southern direction along Farrow Road to the existing SCE&G Killian's substation.

PREVIOUSLY IN YOUR TESTIMONY, YOU MENTIONED RICHLAND
COUNTY HAD QUESTIONS REGARDING THE VALIDITY AND
FUNDAMENTAL ASSUMPTIONS OF THE WEIGHTING CRITERIA
AND METHODOLOGY USED BY SCE&G TO DETERMINE THE
ROUTE SUITABILITY SCORES. CAN YOU ELABORATE ON YOUR

CONCERNS?

Yes. SCE&G goes to great lengths to account for and compute the various suitability factors (SCE&G Exhibit A, Table 2). Individual weights are applied to each factor and then multiplied by the raw scores (number of acres of RW, number of occupied buildings, etc.) to compute a weighted score. These are then summed and normalized as explained in SCE&G Exhibit A, pp. 15-18 and as summarized in SCE&G Exhibit A, Table 3.

A.

However, the SCE&G methodology is fatally flawed because each major factor (Cultural Resource Factor, Occupied Buildings Factor, etc.) shown in SCE&G Exhibit A, Table 3 is not weighted after all the individual scores are computed. In other words, each category has an equal weight (weight=1). By not weighting each factor category against other categories (Cultural Resource Factors verses Occupied Buildings Factors) after computing the normalized scores, categories with little "raw data" become equally as important as other categories with lots of raw data. As a result, the final score for each route is skewed or biased and not representative of the "most suitable" route. Further, it fails to give the appropriate significance to major factors which influence the suitability of a route (i.e. numerous residential homes, numerous commercial properties, significant and numerous wetlands impacts, etc.).

- 27 impacts, etc.).
  28 Q. CAN YOU PROVIDE AN EXAMPLE FROM EXHIBIT A TO
  29 ILLUSTRATE THE FLAW?
- 30 A. The best example concerns the Cultural Resource Factor category. Please refer to SCE&G Exhibit A, Table 3. For all 19 route alternatives, there were only

three scores within this category – 0.0, 4.0 and 10.0. In SCE&G Exhibit A, Table 2, Sheet 2 of 14, the first Cultural Resource factor is "Number of recorded archeological sites in the RW that may be disturbed by line construction (NRHP, Eligible for NRHP, Potentially Eligible, Eligibility Undetermined)." Examining the individual factor scores for Route L, Route P and Route S shows one recorded archeological site along each route. These routes are the same along this section of Farrow Road and each crosses over the same archeological site. Referring to Appendix D of Exhibit A, pp. 33-36, the archeological site in question is 38RD1243, a potentially-eligible brick kiln located along Farrow Road. Multiplied by the weight of 10, the total normalized score becomes 10 for Route L, Route P and Route S since 10 is the largest weighted score for any of the 19 routes under the Cultural Resource factor.

Now please look at SCE&G Exhibit A, Table 2, Sheet 10 of 14, the last column, Route S. For Route S, a total of 960 occupied buildings were located along Route S with a total weighted category score of 4,786. This results in a total normalized category score of 10.0 for Route S as seen in SCE&G Exhibit A, Table 3. Therefore, using SCE&G's methodology to compute the suitability of a given route, one potentially-eligible archeological site equals 960 occupied buildings. Applying SCE&G's methodology to a more urban setting, one potentially-eligible archeological site would equal 100,000 occupied buildings. Not only is the use of equal weight categories in SCE&G's methodology inconsistent with good GIS decision support practice, the methodology loses sight of all common sense when attempting to site a transmission line through an urban or urbanizing area such as northeast Richland County. It is also inconsistent with the stakeholder meetings conducted by SCE&G where 70-80 percent of the public stated residential property values and residential visibility factors were the most important considerations in siting the transmission line. Refer to SCE&G Exhibit A, Appendix B. Because of this fatal flaw, the Commission should reject outright SCE&G's methodology and application as submitted, and require submittal of a corrected, modified application which uses both scientifically-defensible and common-sense siting principles.

Q.

A.

### DOES RICHLAND COUNTY HAVE CONCERNS REGARDING SCE&G'S VISUAL IMPACT METHODOLOGY?

Yes. Richland County strongly disagrees with SCE&G's conclusion (SCE&G Exhibit A, p. 85) that "the additional impact on visual effects (i.e. future conditions compared to current conditions) of the VCS1-Killian 230 kV line, Option 1 or Option 2, will be low due to the utilization of existing right-of-way and replacement of existing lines." Specifically, Option 1 fails to accurately characterize and quantify the negative visual impacts to the public along the Interstate I-77 and Killian/Clemson Roads gateway and Priority Investment Area anchored by the Killian's Crossing PDD, multi-million dollar investment by the McDaniel's Auto Group and other soon-to-be-built commercial buildings adjacent to preferred Route K.

Both Farrow Road, and especially Killian/Clemson Roads, are located on a topographic high with significant public visibility of the preferred line Route K. Refer to SCE&G, Exhibit A, Fig. 2.2-5. Photo documentation of Killian/Clemson Roads shows expansive visibility from both the public roads and from within the Killian's Crossing PDD. Exhibit No. 11. In addition, most of the existing trees will be removed within the Killian's Crossing PDD and significant earth moving will occur on the site adjacent to Farrow Road. Therefore, the topography and vegetation studies conducted by SCE&G referenced at the bottom of SCE&G Exhibit A, p. 84 are incorrect for the Killian's Crossing PDD. Richland County also believes SCE&G should have examined current and projected traffic counts along Killian/Clemson Roads to determine the visual effects of preferred Route K. One has only to look at the significant traffic count at Village of Sandhill, the other anchor Priority Investment Area on Clemson Road, to understand the importance of traffic count to visual impact.

### DOES RICHLAND COUNTY HAVE CONCERNS REGARDING SCE&G'S SCORING METHODOLOGY FOR THE OCCUPIED BUILDINGS FACTORS CATEGORY?

Yes. Richland County believes the Occupied Buildings Factors categories for commercial buildings fail to accurately quantify the negative impacts to current and ordinance-approved commercial properties and economic development in Richland County. Referring to SCE&G Exhibit A, Table 2, Sheet 10 of 14, the impacts to commercial buildings are quantified by "the number of commercial buildings" within some distance of the transmission line. This technique is used because the GIS program can "automatically count" the number of commercial building within some distance of the transmission line.

Q.

A.

However, in an urbanized setting such as Northeast Richland County, not all commercial buildings are of equal value. One has to merely examine the assessed value of buildings from the Richland County Assessor's Office. For example, a convenience store does not have the economic importance to Richland County from property or sales taxes as a major retailer such as Lowes or the McDaniel's Auto dealerships on Killian/Clemson Roads. However, SCE&G's methodology treats the convenience store and Lowes the same. The value of commercial property methodology should likewise be applied to the soon-to-be significant commercial development at the Killian's Crossing PDD. A similar value scoring methodology could also be made for residential property categories in the Occupied Building Factors category.

In such an urbanized setting, Richland County believes SCE&G must look more closely at the available data regarding property values, as opposed to simply counting the number of commercial or residential buildings within some distance of the transmission line. Some suitability scoring evaluations cannot be solely handled via the GIS mapping interface but instead require review of detailed files managed by local governments so that SCE&G and

1		the Commission can fully understand the full implications of a proposed
2		route.
3		
4	Q.	WHAT ARE YOU REQUESTING OF THE COMMISSION REGARDING
5		SCE&G'S APPLICATION?
6	A.	Richland County is respectfully requesting the Commission to order the
7		following of SCE&G:
8		
9		(1) To work with Richland County staff to obtain the correct zoning, land
10		use data, and other important economic data maintained by Richland
11		County for the various transmission line alternative routes;
12		
13		(2) To give appropriate consideration to the importance Richland County
14		places on various suitability factors consistent with Richland County's
15		Land Development Code and Council-approved ordinances;
16		
17		(3) To add weighting capability for each major category and to conduct a
18		sensitivity analysis of the weighting criteria using both scientifically-
19		defensible and common-sense weighting criteria; and
20		
21		(4) To re-run their siting analysis taking these factors into account and
22		resubmit the analysis to Richland County and the Commission.
23		
24		Until such work is completed by SCE&G, Richland County believes SCE&G's
25		application and proposed Route K does not conform to Richland County's Land
26		Development Code and specific ordinances approved by County Council. Further,
27		SCE&G filed their application knowing the information used to develop their
28		suitability analysis was incorrect. In the absence of the above, we respectfully
29		request you deny SCE&G's application for a Certificate of Environmental
30		Compatibility and Public Convenience and Necessity for the proposed
31		transmission line.

- 1
- 2 Q. DOES THAT CONCLUDE YOUR TESTIMONY?
- 3 A. Yes it does. Thank you Mr. Chairman and Commissioners.





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### Transmission Design Software to the Transmission Line Siting Challenge The Application of Interactive

James B. Atkins, Ph.D., Regulatory Heuristics, LLC Fred Behrmann, P.E., Pondera Engineers, LLC

Federal Energy Regulatory Commission September 21, 2005



development and implementation and siting decision support tool? of a unified transmission design Why is the time right for the

## Federal Legislative Requirements





Economically feasible design alternatives

Minimize environmental and visual impact

Open comment process on the need for and impact of a [transmission] facility





### Increased Transmission Investment

in transmission prior in the 1980's and 90's, a \$18 billion over the period. These companies increased 12 percent annually totaling nearly utilities and transmission-owning companies Despite the past downward investment trend are also planning to invest an additional \$28 transmission investment by investor-owned billion in transmission infrastructure from indicates that from 1999 to 2003, annual recent Edison Electric Institute study 2004-2008.

Edison Electric Institute Survey of Transmission Investment, Historical and Planned Capital Expenditures, 1999-2008, May 2005.





# Increased Transmission Construction

More than 7,122 miles of new transmission (230 kV and above) are proposed to be added through 2009 About 12,484 miles will be added from 2005-2014 or a 5.9% increase in the total miles of installed extra high voltage (EHV) transmission lines (230 kV and above)

transmission lines to increase capacity and reliability. Transmission adequacy will also be increased by upgrading or replacing existing lower capacity

Long Term Reliability Assessment, NERC, September 2005.





# Increased Transmission Construction

Table 3: Planned Transmission

Transmission Circuit Miles — 230 kV and Above $^{st}$ 

	2004	2005-2009	2010-2014	2014 Total
	Existing	Additions	Additions	Installed
ECAR	16,490	221	0	16,711
E CC	6,898	360	20	7,339
MAAC	7,057	汉	0	7,191
MAIN	6,201	523	234	6,958
-U.S.	14,715		423	15,522
MAPP-Canada (MRO)	5,662	96	872	7,630
NPCC-U.S.	5,406	384	110	6,900
NPCC-Canada	28,961	375	335	29,671
SERC	28,945	1,210	815	30,970
SPP	9,955		21	9,990
Eastern Interconnection	132,290	3,701	2,891	138,882
WECC-U.S.	58,231	2,291	2,083	62,605

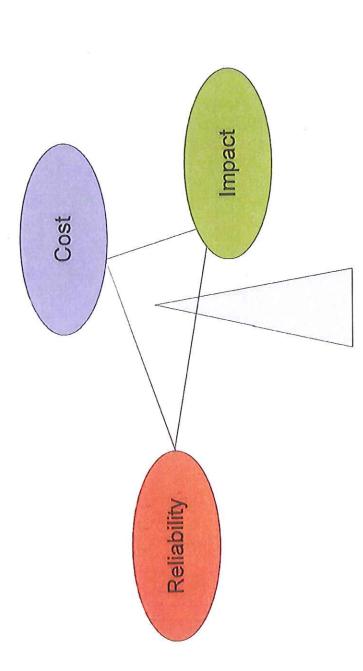
Long Term Reliability Assessment, NERC, September 2005.





### Fundamentals of Sound Design

The Balancing Act





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### Pondera's TL-Pro Design Studio

- A state of the art, comprehensive overhead line design software solution
- Provides the ability to evaluate and compare cost, reliability, and impact
- Manage multiple design options quickly and efficiently
- Route, design criteria, structure types
- Global optimal structure spotting for "best cost" design
- Visual and interactive to facilitate communication between stakeholders
- Robust and sound engineering analysis capability
- Ability to model enormous terrain areas
- Open data format to take advantage of available information
- Flexible to accommodate any design methodology
- A tool to enable interactive, real-time assessment of tradeoffs between design reliability, cost, and environmental and societal impacts





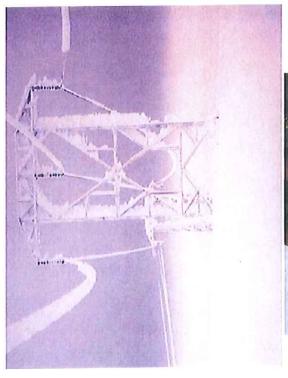
### Factors that Affect Cost

- Electrical capacity
  - Conductor size

- VoltageNumber of circuitsOperating temperature

- Strength
   Wind
   Ice
   Safety factors
- Route

- LengthAccessROW costPermitting
- Site conditions







### Factors that Affect Reliability



- Wind

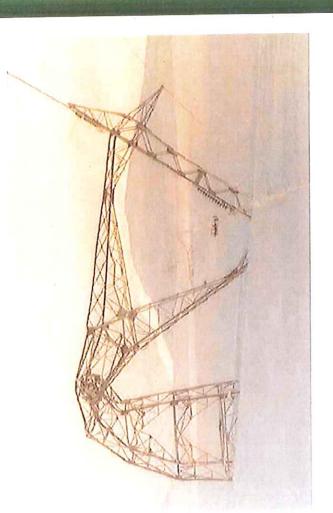
- Ice

Structure type



Emergency access

Weather exposure







### Benefits of Optimal Design

- Optimum design requires consistent application of design criteria
- Requires computerized methods
- "Optimized" structure spotting
- More cost DOES NOT guarantee more reliability
- Cost and reliability are generally related,
- Non-optimal designs are always more expensive or less reliable than optimal designs, often both





# Social and Environmental Impact Factors



- Single largest & most subjective factor

Route Attributes and Factors

- Property location and value

- Physical

- Biological

- Historical & cultural

- Social & economic

- User specified





### Technology Requirements



- Manipulate multiple design options quickly and efficiently
- Route
- Design criteria (conductor, wind, ice, etc.)
- Structure types
- Ability to model large terrain areas 0
- Visual, interactive, and easy to use
- Ability to facilitate communication with stakeholders
- Open data format (input & output)
- Robust and sound engineering design capability





## Data Sources and Utilization



Land use data

0

- GIS

• Utility

Municipality

Environmental groups

TIGER data

Aerial photos

Digital elevation model (DEM)





### Impact Scoring Objective



- Quantifiable

- Efficient & fast

- Interactive & flexible

Single or multi-objective criteria analysis

Flexible weighting criteria to evaluate varied stakeholder concerns Develop quantifiable impact score for comparison to the optimized cost

Interactive evaluation of alternatives via an impact vs. optimized cost surface

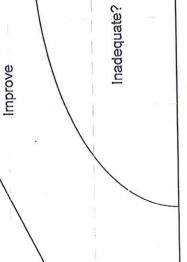




Appropriate

Excess?

Impact vs. Optimized Matrix



Total Project Cost

Normalized Impact Rating



# Impact Scoring Techniques (cont.)



Determine "baseline" cost

- Define weighting criteria and factors

Social

• Economic

Environmental

Determine normalized impact rating

Sum total normalized score for each category

Normalize impact score for each impacted component

A mile soften mormalized source for cach carego

Apply category weighting factor

· Sum categories to calculate impact rating for option

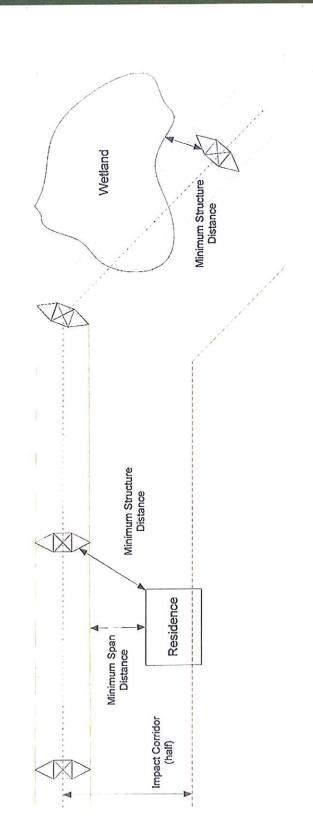
Compare alternatives





## Impact Scoring Definitions

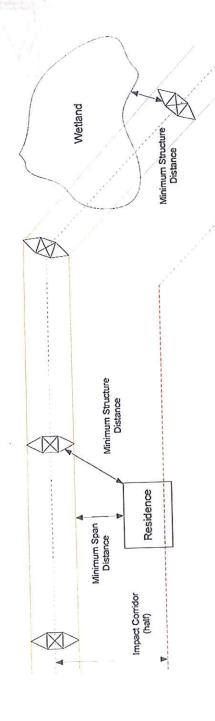
- Minimum structure distance
- Minimum span distance
- Impact corridor width





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### Impact Scoring Example



ht W
Weight

Weight

Impact Factors

Span	Weight

, , , , , , , , , , , , , , , , , , ,	20%	70%	30%
Kesidences			
Historic Sites	20%	%09	20%
Wetlands	30%	100%	%0

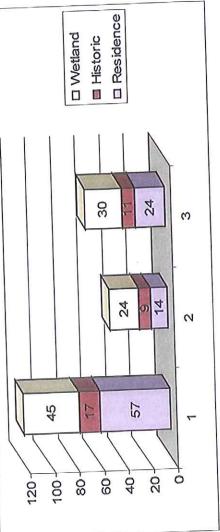
Impact Corridor Width: 1,000 ft



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### Impact Scoring Summary

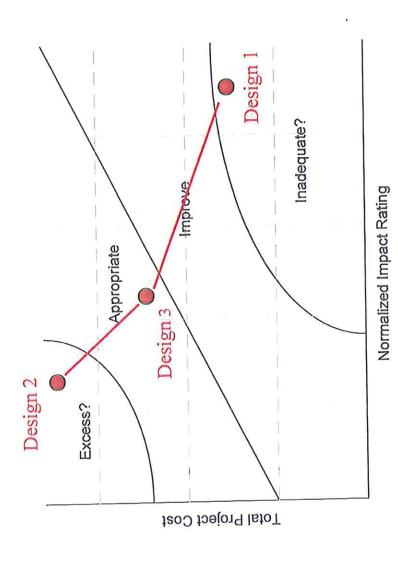
						H
	Cost	Residence	Historic	Wetland	lotal	1
		Impact	Impact	Impact	Impact	
					110	
Design 1	\$10M	57	17	45	113	_
					7	_
Design 2	\$20M	14	6	24	7+	
					47	
Design 3	\$14M	24	11	30	60	
)						





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### Impact Scoring Summary







### Pondera Case Studies





Large, regional stakeholders

Substations and transmission lines considered in comprehensive approach

Australia

- No Federal authority

Local "environmental working groups" for all lines 11kV and above

- Smaller, localized stakeholders

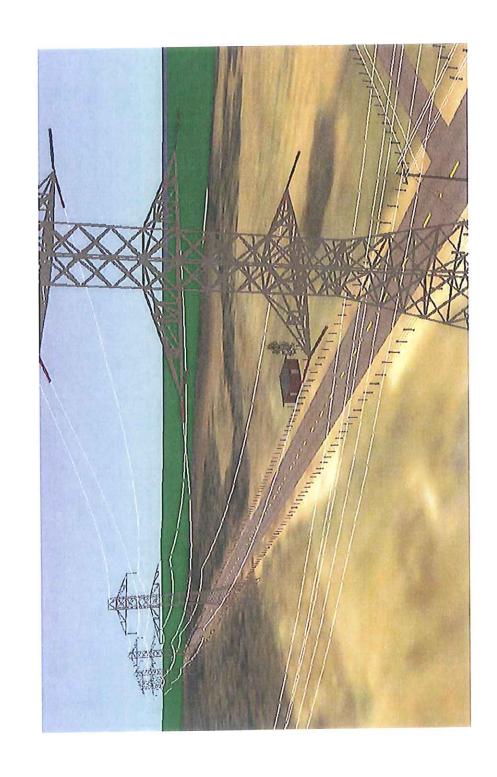
Substations and transmission lines completely separate



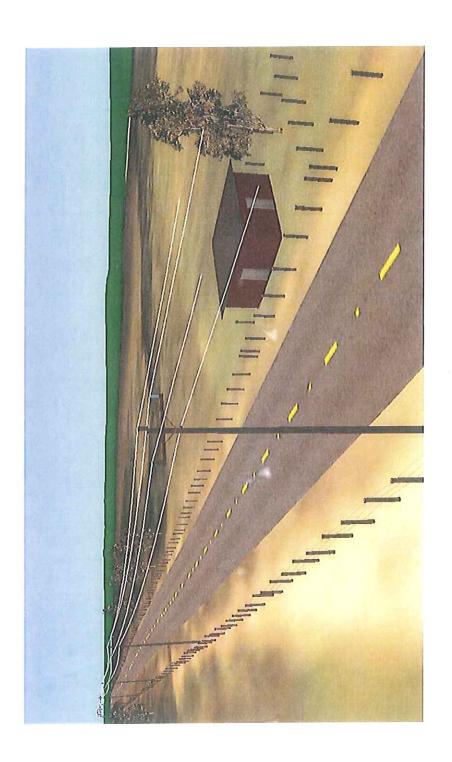




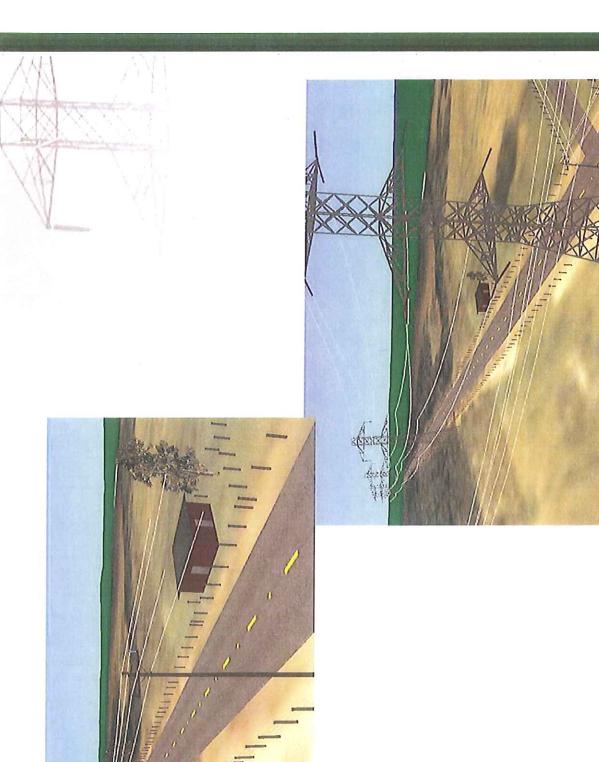
# Case Study 2 - Landowner's Expectation



## Case Study 2 – Actual Proposal

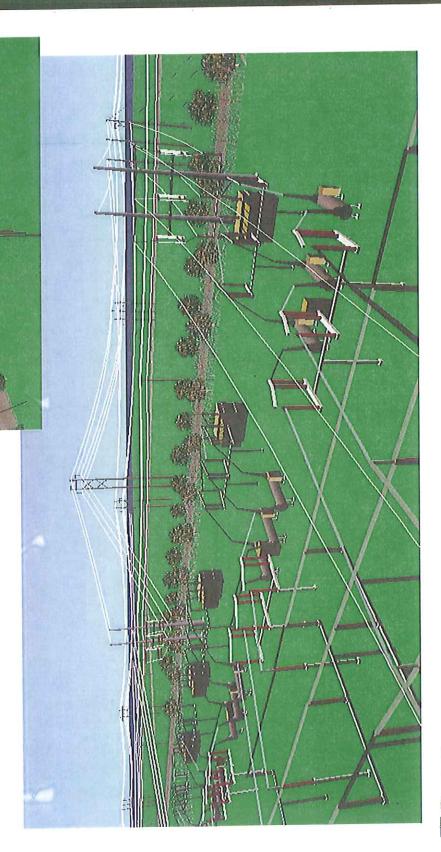








### Comprehensive Siting Substation & Transmission



### Conclusion

A unified transmission design and siting decision support tool is needed:

- To give appropriate weight and consideration to noncommensurate economic and environmental siting goals
- To enable interactive, real-time assessment of the tradeoffs between transmission design feasibility, cost, and the environmental and societal impacts
- As a technical-based mediation and alternative dispute resolution (ADR) technique to resolve difficult siting matters









Fred Behrmann, P.E. Pondera Engineers, LLC Spokane Intercollegiate Research & Technology Institute (SIRTI) 665 North Riverpoint Blvd. Spokane, WA 99202

www.ponderaengineers.com (509) 358-2019





### Regulatory Heuristics



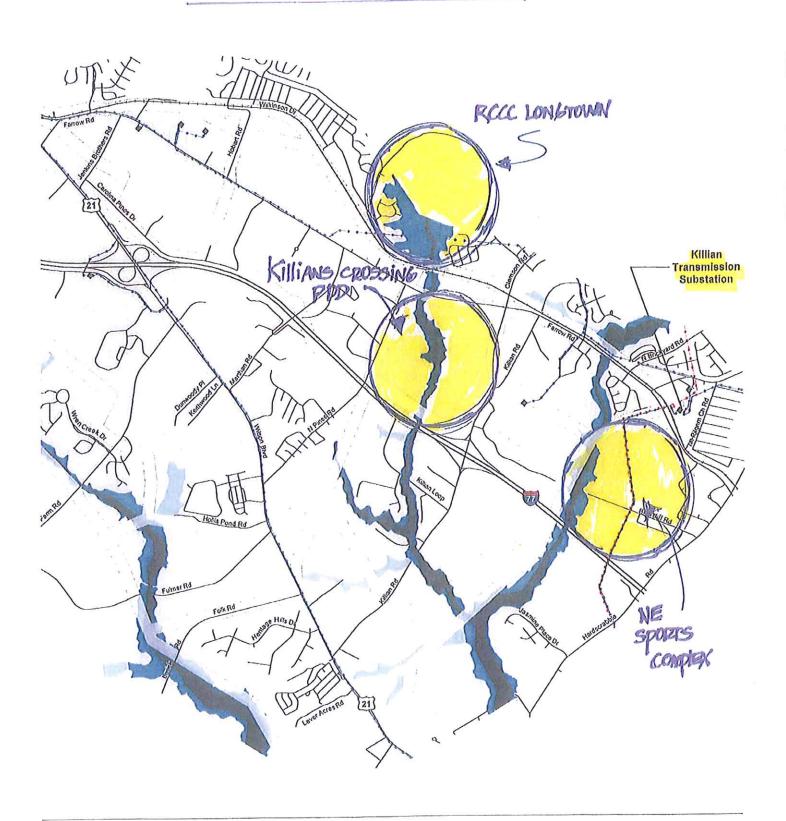
### James B. Atkins, Ph.D. Regulatory Heuristics, LLC

2 New Grant Court Columbia, SC 29209 (803) 776-3459 heuristics@bellsouth.net





### ATKINS EXHIBIT Z.



Book 12 Page 118

STATE OF SOUTH CAROLINA COUNTY COUNCIL OF RICHLAND COUNTY ORDINANCE NO. 023-10HR

AN ORDINANCE OF THE COUNTY COUNCIL OF RICHLAND COUNTS SOUTH CAROLINA, AMENDING THE ZONING MAP OF UNINCORPORATED HICHLAND COUNTY, SOUTH CAROLINA, TO CHANGE THE ZONING DISLIGNATION FOR THE REAL PROPERTIES DESCRIBED AS TMS # 17400-02-04/12/3/14 EROM FDD (PLANNED DEVELOPMENT DISTRICT) TO AN AMENDED TO THE DEVELOPMENT DISTRICT) AND GC (GENERAL COMMERCIAL); AND PROVIDING FOR SEVERABILITY AND AN EFFECTIVE DATE.

Pursuant to the authority granted by the Constitution of the State of South Carolina and the General Assembly of the State of South Carolina, BE IT ENACTED BY RICHLAND COUNTY COUNCIL:

Section I. The Zoning Map of unincorporated Richland County is hereby amended to change the properties described as TMS # 17400-02-04/12/13/14 from PDD (Planned Development District) zoning to an anended PDD (Planned Development District) zoning (398.66 acres) and to GC (General Commercial District) zoning (17.29 acres), as described herein and shown on Exhibit "A", which is attached hereto.

Section II. PDD Site Development Requirements. The following site development requirements shall apply to the subject parcels zoned to the amended PDD District:

a) The applicant shall comply with the Master Plan (entitled, "Vision & Design Guidelines", submitted to Richland County on February 26, 2010) prepared for Killian's Crossing by DCG Development, which is on file in the Richland County Planning & Development Services Department (hereinafter PDSD), and is incorporated herein by reference, except as otherwise amended herein; and

b) The site plan is attached hereto as Exhibit "B"; and

c) The applicant shall transmit a phasing plan to the PDSD prior to the Department's review of any construction plans; and

 A traffic impact assessment shall be submitted at the time of major subdivision or major land development submission; and

e) Unless otherwise provided herein, all development shall conform to all current relevant land development regulations; and

 Proposed changes to the Master Plan shall be subject to the requirements of Section 26-59(j)(1) of the Richland County Land Development Code; and

g) All development on this site shall meet or exceed the minimum standards of Chapter 26 of the Richland County Code of Ordinances for landscape/tree protection standards due to the impact on neighboring properties; and

h) The applicant shall dedicate to Richland County right-of-way along Clemson Road, Killian Road, and Farrow Road within the project boundaries in order to address traffic concerns, and this dedication shall be submitted prior to recording any bonded plats or land development approval for the project; and

i) All internal streets shall be privately owned; and

- Access to the subject site shall conform to the Master Plan unless public safety issues are determined during site specific development review; and
- k) The applicant shall install a right turn (deceleration) lane and a left turn lane at the Farrow Road eutrance; and

 Transit facilities shall be provided for all neighborhoods within the PDD dedicated for public and school access; and

m) The developer should consider developing a plan for dedicating land for a school site for an "on-site" elementary school or possibly a satellite facility for Midland Technical College; and

The developer should consider a plan for a public safety, postal, and/or civic facility; and

o) If applicable, prior to approval of the preliminary subdivision plans, the applicant shall submit to the PDSD written evidence of:

a. The U.S. Army Corps of Engineers' approval of the wetlands delineation and/or encroachment permit, and

10-03 MA - Killian Road

Also See

06-28MA. 10-19-06

BOOK 12 Page 119

b. FBMA's approval of the 100 year flood elevation statement; and

p) The applicant shall consider utilizing "Low Impact Design (LID)" or other acceptable stormwater management technologies; and

q) Richland County shall not be responsible for the enforcement of any deed restrictions imposed by the applicant, the developer, or their successors in interest;

 All site development requirements described above shall apply to the applicant, the developer, and/or their successors in interest; and

Section III. If any section, subsection, or clause of this Ordinance shall be deemed to be unconstitutional, or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected thereby.

Section IV. All ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

Section V. This ordinance shall be effective from and after May 18, 2010.

RICHLAND COUNTY COUNCIL

By: Paul Livingston, Chair

Attest this 2219 day of

JULY , 201

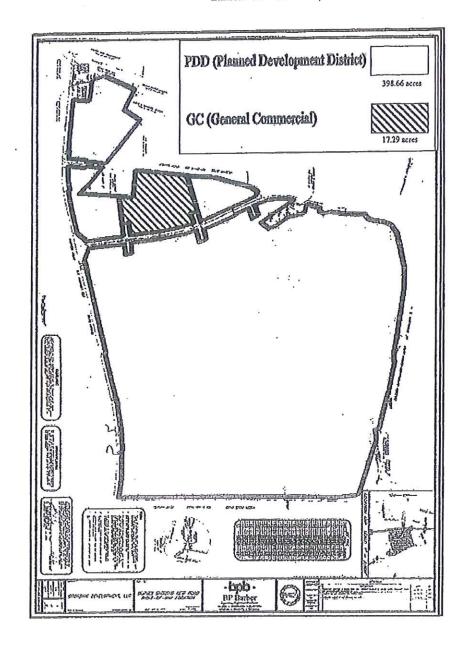
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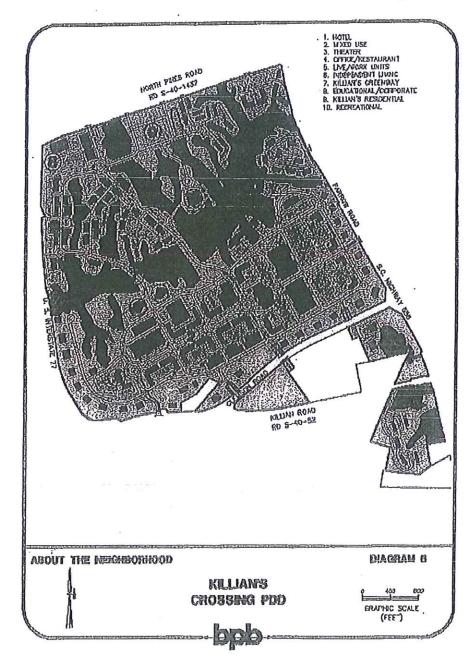
Clerk of Council

RICHLAND COUNTY ATTORNEY'S OFFICE

Approved As To LEGAL Form Only No Opinion Rendered As To Content



### Exhibit "B" BOOK 12 Page 121





### Richland County Planning & Development Services Department

### Map Amendment Staff Report

PC MEETING DATE:

April 5, 2010 10-03 MA

RC PROJECT: APPLICANT: Matthew Congdon

PROPERTY OWNER:

Crossing Development, LLC

LOCATION:

NE Quadrant of I-77 and Killian Road

TAX MAP NUMBER:

17400-02-04, 17400-02-12, 17400-02-14, and 17400-02-13

ACREAGE:

415.95

**EXISTING ZONING:** 

PDD

PROPOSED ZONING:

PDD and GC

PROPOSED ACREAGE:

398.66 (PDD) 17.29 (GC)

PC SIGN POSTING:

March 12, 2010

### Staff Recommendation

### Approval

### Background /Zoning History

The current zoning, Planned Development District (PDD) reflects the zoning as approved under 06-28MA (Ordinance 085-06HR) on October 19, 2006. The site has frontage along Farrow Road, North Pines Road, Clemson Road and Killian Road.

### Summary

The Planned Development (PDD) District is intended to allow flexibility in development that will result in improved design, character, and quality of new mixed-use developments, and that will preserve natural and scenic features of open spaces. Planned Development Districts must involve innovation in site planning for residential, commercial, institutional, and/or industrial developments within the district. Such developments must be in accordance with the comprehensive plan for the county, and in doing so, may provide for variations from the regulations of the county's zoning districts concerning use, setbacks, lot size, density, bulk, and other such requirements.

The General Commercial (GC) District is intended to accommodate a variety of commercial and nonresidential uses characterized primarily by retail, office, and service establishments and oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage and characteristics.

No minimum lot size, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

<b>Existing Zonin</b>	g	
North:	RU	Residences
South:	HI, RU	Automotive Dealership, Vacant and undeveloped Heavy Industrial land.
East:	HI	Numerous Businesses and undeveloped land
West:	NA	1-77

### Plans & Policies

The 2009 Richland County Comprehensive Plan "Future Land Use Map" designates this area as a Priority Investment Area and Urban Village in the Northeast Planning Area.

### **Priority Investment Area**

Objective: "Residential housing should be varied at moderate to high densities (4-16 dwelling units per acre). Residential developments are encouraged to contain a deliberate mix of residential, commercial, and civic uses and should include affordable housing."

<u>Compliance</u>: The proposed development will contain mixed uses with a range of housing opportunities.

### <u>Urban Village</u>

Objective: "Housing types should be varied, at densities greater than eight dwelling units per acre. Residential areas are encouraged containing a mix of residential, commercial, and civic land uses. Multifamily may be used as a compatible high density development."

<u>Compliance</u>: The proposed development will contain mixed uses with a range of housing opportunities. These include 800 apartment units, 54 single family homes, 882 townhomes, 364 independent living units in addition to possible live work units.

The proposed Amendment is in compliance with the 2009 Richland County Comprehensive Plan.

### **Traffic Impact**

The 2008 SCDOT traffic count Station # 285, is east of the site on Farrow Road. The Average Daily Traffic (ADT's) is 7,400. Farrow Road is classified as a two lane Undivided Collector, maintained by SCDOT with a design capacity of 8,600 ADT's. Farrow Road is currently functioning at the designed roadway capacity and operating at a Level of Service (LOS) "C".

### Conclusion

The proposed zoning would compliment the surrounding land uses and would ultimately have a substantial impact on public services and traffic.

The proposed General Commercial parcel has frontage along (744.73) feet of frontage along Killian Road, and nine hundred and seventy seven (977.15) feet of frontage along Clemson Road making this site appropriate for general commercial uses.

The PDD proposes eight hundred (800) apartment units, fifty four (54) single family homes, eight hundred and eighty two (882) townhomes, and three hundred and sixty four (364) independent living units. The total number of residential units proposed is 2100 units. The commercial component of the proposed PDD will allow for four hundred (400) hotel rooms, five hundred thousand (500,000) square feet of office space, a fifty thousand (50,000) square feet theater, and one million three hundred thousand (1,300,000) square feet of retail. The total square footage of retail for the proposed development is one million eight hundred and fifty thousand (1,850,000) square feet.

The residential component of the project includes seventy two (72) acres of residential development that accounts for eighteen (18%) percent of the total acreage. The commercial component includes two hundred and twenty two point ten (220.10) acres and fifty five point two (55.2 %) percent of the total acreage. The green space component encompasses ninety six point seventy two (96.72) acres or twenty four point three (24.3 %) percent of the total acreage. The common space component of the project includes nine point ninety seven (9.97) acres or two point five (2.5 %) percent of the total acreage.

The proposed amendment will reduce the acreage of the PDD from 415.95 acres to 398.66 acres. The reduction in acreage would not reduce the number of dwelling units or the commercial square footage.

The identified Killian's Crossing green space acreage includes 96.27 acres of lakes, buffers, wetlands, and open space. The proposed development is centered around eighty five (85) acres of open space including a 17.11 acre lake. Approximately 25% of the development is reserved for open space.

The most southern parcel of the PDD is contiguous to fire station "Killian" number 27 on Farrow Road. The fire station contains six full time staff with 20 volunteers. There are three fire hydrants located along North Pines Road, four fire hydrants located along Farrow Road, and five located along Killian Road. Long Leaf Middle school is .6 miles east of the site while Killian Elementary school is .9 miles from the subject parcel. Water and sewer service will be provided by the City of Columbia.

The proposed rezoning request is compatible with the surrounding land uses. Planning Staff recommends Approval of this map amendment.

### PROPOSED PDD CONDITIONS

- a) The Applicant shall transmit a phasing plan to the Department prior to reviewing any construction plans.
- A traffic impact assessment shall be submitted at the time of major subdivision or major land development submission.
- c) All development shall conform to all current relevant land development regulations.
- d) Planned development regulations require development to adhere to landscape, parking and pedestrian regulations namely, <u>Sections 26-173, 26-176, and 26-179</u> for minimum standards. Richland County encourages this development to exceed these minimum standards.

Proposed changes to the approved Master Plan described below are termed major changes and shall be subject to the requirements of Section 26-59 (j) (1) of the Richland County Land Development Code.

The Applicant shall dedicate to Richland County right-of-way along Clemson, Killian and Farrow Road within the project boundaries in order to address traffic f) recommendations. This dedication would be required to be submitted prior to recording any bonded plats or land development approval for the project.

All internal streets shall be privately owned.

Access to the subject site shall conform to proposed design unless public safety issues are present at the site specific development review.

The Applicant shall install a right turn (deceleration) lane and a left turn lane at the i)

Farrow Road entrance.

Transit facilities shall be provided for all neighborhoods within the PDD dedicated j)

for public and school access.

The developer should consider developing a plan for dedicating land for a School site for an "on site elementary school", possibly a satellite facility of Midland Technical College.

The developer should consider including a plan for a public safety, postal, and/or

civic use.

m) The Department shall receive the written US Army Corps of Engineers approval of the wetlands delineation and/or encroachment permit prior to approval of the preliminary subdivision plans.

The Department shall receive the written FEMA approval of the 100 year flood

elevation statement prior to approval of the preliminary subdivision plans.

The applicant shall consider utilizing "Low Impact Design (LID)" or other acceptable stormwater management technologies.

Richland County shall not be responsible for the enforcement of any deed restrictions imposed by the applicant, the developer, or their successors in interest.

All the conditions described herein shall apply to the applicant, the developer and/or their successors in interest.

### Zoning Public Hearing Date

April 27, 2010

### STATE OF SOUTH CAROLINA COUNTY COUNCIL OF RICHLAND COUNTY ORDINANCE NO. 085-06HR

AN ORDINANCE OF THE COUNTY COUNCIL OF RICHLAND COUNTS, SOUTH CAROLINA, AMENDING THE ZONING MAP OF UNINCORPORATED RICHLAND COUNTY, SOUTH CAROLINA, TO CHANGE THE ZONING DESIGNATION FOR THE REAL PROPERTIES DESCRIBED AS TMS # 17400-02-04 AND THIS \$\mathbb{H}\$17400-10-02 FROM HI (HEAVY INDUSTRIAL DISTRICT) AND M-1 (LIGHT-INDUSTRIAL DISTRICT) TO PDD (PLANNED DEVELOPMENT DISTRICT); AND PROVIDING FOR SEVERABILITY AND AN EFFECTIVE DATE.

WHEREAS, Article VIII of the South Carolina Constitution and Section 4-9-30 of the Code of Laws of South Carolina (the Home Rule Act) gives Richland County broad authority to provide a variety of services and functions within its jurisdiction, including, but not limited to, land use planning and land development regulation, and similar activities and services; and

WHEREAS, Title 6, Chapter 29, of the Code of Laws of South Carolina provides the statutory enabling authority for Richland County to engage in planning and regulation of development within its jurisdiction; and

WHEREAS, Section 6-29-720 of the Code of Laws of South Carolina requires the County to adopt the Land Use Element of its Comprehensive Plan in conformance with the requirements therein as a prerequisite to continuing implementation of its zoning authority; and

WHEREAS, the County Council adopted a Comprehensive Plan on May 3, 1999, in conformance with the requirements Title 6, Chapter 29, of the Code of Laws of South Carolina; and

WHEREAS, Section 6-29-760 of the Code of Laws of South Carolina provides the statutory authority and process to amend the Zoning Ordinance, codified as Chapter 26 of the Richland County Code of Ordinances; and

WHEREAS, this Ordinance complies with the requirements of Section 6-29-760 of the Code of Laws of South Carolina and the ordinance adoption process proscribed in Section 2-28 of the Richland County Code of Ordinances.

NOW, THEREFORE, pursuant to the authority granted by the Constitution and the General Assembly of the State of South Carolina, BE IT ENACTED BY THE RICHLAND COUNTY COUNCIL:

Section I. The Zoning Map of unincorporated Richland County is hereby amended to change the properties described as TMS # 17400-02-04 and TMS # 17400-10-02, from HI (Heavy Industrial District and M-I (Light Industrial District) zoning to PDD (Planned Development District) zoning.

Section II. PDD Site Development Requirements. The following site development requirements shall apply to the subject parcels:

- a) The applicant shall comply with the Master Plan prepared by DCG Development Overcash / Demmitt Architects, which was submitted to, and is on file in, the Richland County Planning & Development Services Department (hereinafter referred to as "PDSD"), and is incorporated herein by reference, except as otherwise amended herein; and
- The site development shall be limited to specific numbers and distribution of unit types, and to specific square footage for commercial and retail uses, all as depicted in Exhibit A, which is attached hereto; and
- c) Should the applicant decide to develop the site in phases, a phasing plan must be provided to the PDSD prior to the department's review of any construction plans or site specific plans; and
- d) Unless otherwise provided herein, all development shall conform to all relevant land development regulations in effect at the time a permit application is received by the PDSD; and
- e) Development of this project shall conform to the minimum landscape (Section 26-176), parking (Section 26-173), and pedestrian (Section 26-179) regulations of the Richland

County Code of Ordinances, and the developer is further encouraged to exceed these

minimum standards; and Exhibit A, which is attached hereto, constitutes the applicant's Sketch Plan for subdivision purposes, and is hereby approved for such purposes; and Proposed changes to the Master Plan shall be subject to the requirements of Section 26-

59(j)(1) of the Richland County Land Development Code; and

The applicant shall dedicate to Richland County certain right-of-ways along Clemson, Killian, and Farrow Roads, within the project boundaries, at the time of subdivision review and prior to recording any plats for the project; and

All internal streets shall be privately maintained; and

Access to the subject site shall conform to the proposed design included in the Master

Plan, unless public safety issues are present at the site development review; and The applicant shall install right turn and left turn (deceleration) lanes at the Farrow

Road entrance into the project, which meets the requirements of the South Carolina Department of Transportation; and

Transit facilities shall be provided for all neighborhoods with the PDD and shall be dedicated for public and school access; and

m) The developer should consider developing a plan for the dedication of land for a school site, possibly for an on-site elementary school or for a satellite facility of Midlands Technical College; and

The developer should consider including a plan for public safety, postal, and/or civic

use facilities; and

Prior to approval of the preliminary subdivision plans, the applicant shall submit to the PDSD written evidence of:

The U.S. Army Corps of Engineers' approval of the wetlands delineation and/or encroachment permit, and

b. FEMA's approval of the 100 year flood elevation statement; and

p) The applicant shall attempt to utilize "Low Impact Design (LID)" or other acceptable stormwater management technologies; and

Richland County shall not be responsible for the enforcement of any deed restrictions imposed by the applicant, the developer, or their successors in interest; and

All site development requirements described above shall apply to the applicant, the r) developer, and/or their successors in interest.

Section III. If any section, subsection, or clause of this Ordinance shall be deemed to be unconstitutional, or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected thereby.

Section IV. All ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

Section V. This ordinance shall be effective from and after September 19, 2006.

RICHLAND COUNTY COUNCIL

Anthony G. Mizzell, Chair

Michlelle R. Cannon-Finch

Clerk of Council

Alchland County Allornay's Office

Approved As To LEGAL Form Only:

No Opinion Rendered As To Content.

Public Hearing:

July 25, 2006

First Reading: Second Reading: July 25, 2006 September 12, 2006

Third Reading:

September 19, 2006

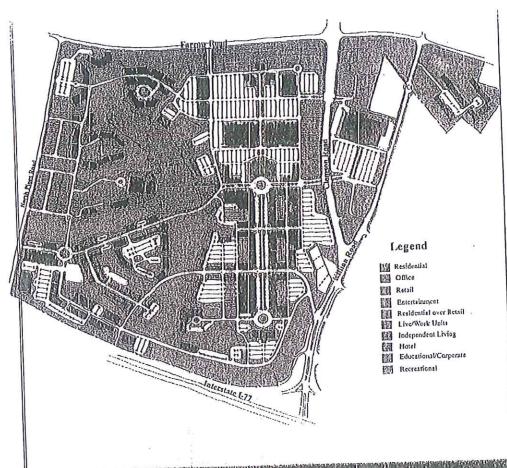
### EXHIBIT A

Master Site Plan



KILLIAN'S CROSSING

LIVEOWORKIPLAY



DCG Development

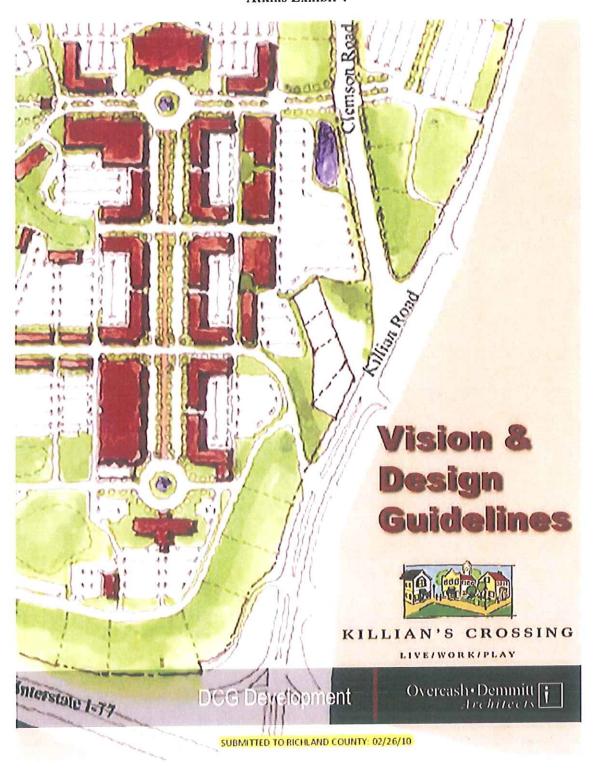
Overcash Demmitt

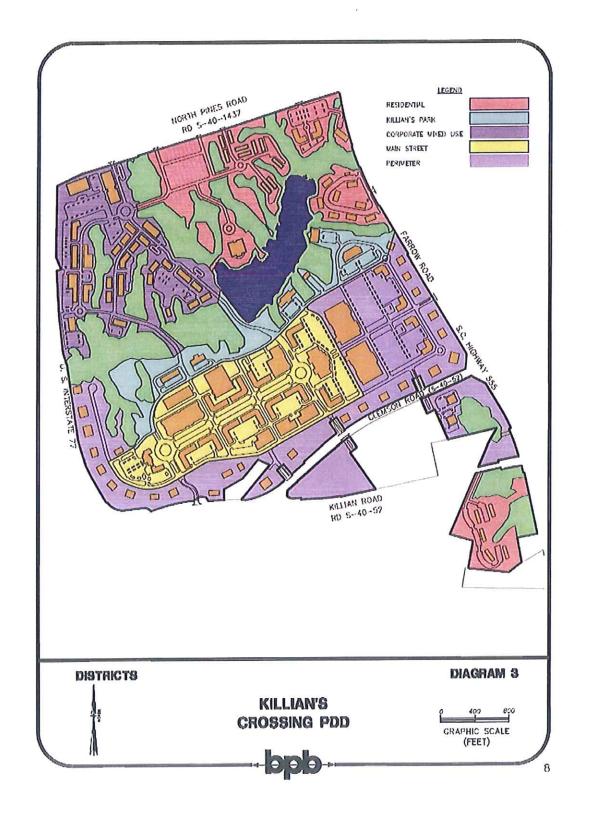
### Land Use Table

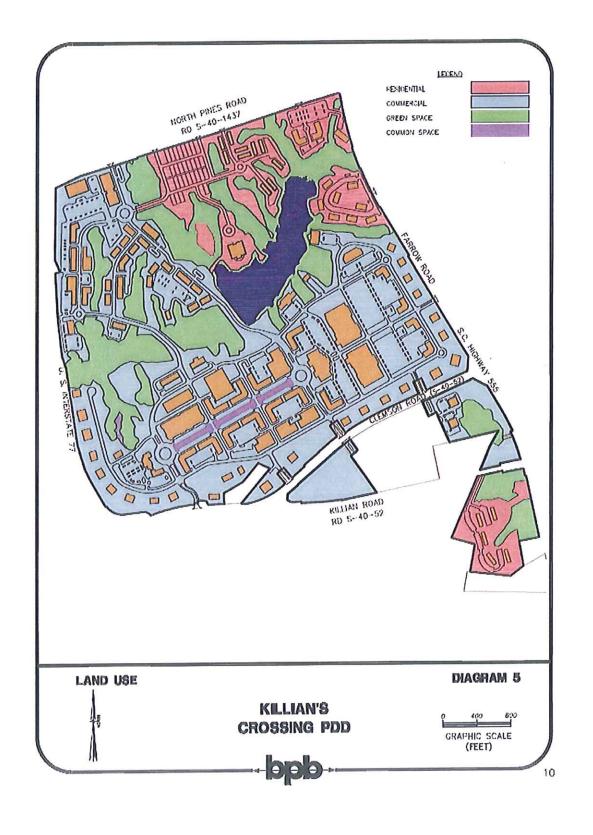
The primary land use categories within KILLIAN'S CROSSING:

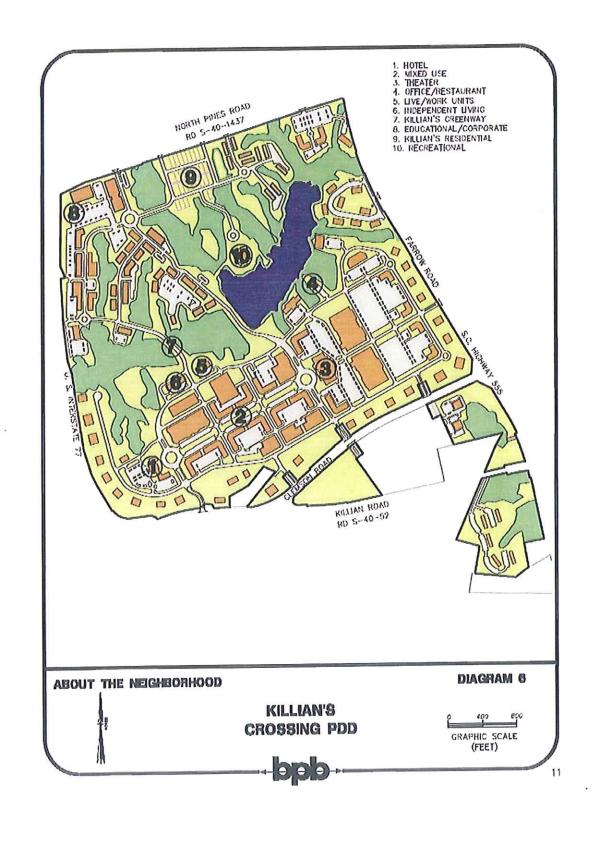
2000	Gross Area (Ac)	Percent
Use	211.5	3.5
Single-Family Residential	.59.0	17.7
Multi-Family Residential	1028 7 2.6	8.0
Independent Living Residential	8.7	2.6
Live/Work Units	21.0	6.3
Residential over Retail	3.8	1.1
Hotel	14.5	4.4
Education/Corporate	18.4	5.5
Commercial Office	4.4	1.3
Entertainment	/ 101.8	30.6
Retail	1.8	0.6
Recreational	84.8	25,6
Green Space	332.3	100.0
Totals		

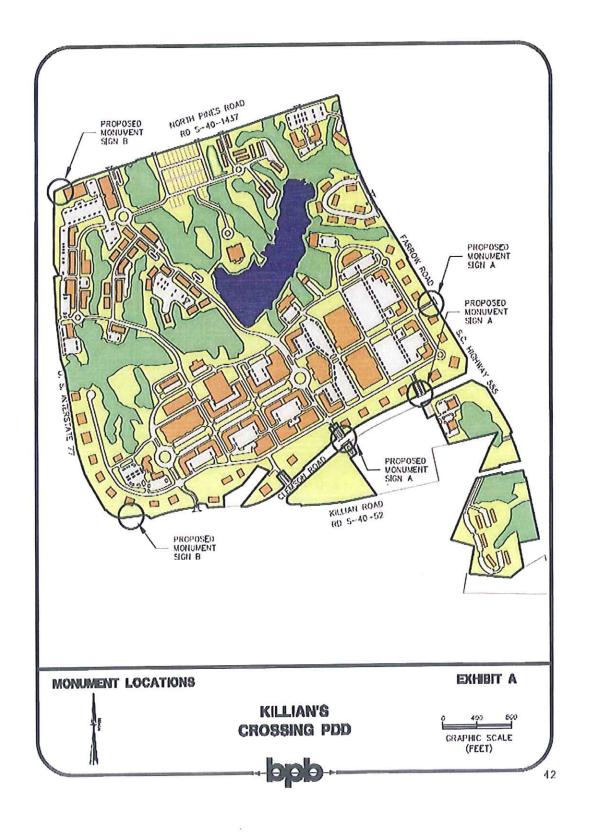
### Atkins Exhibit 4









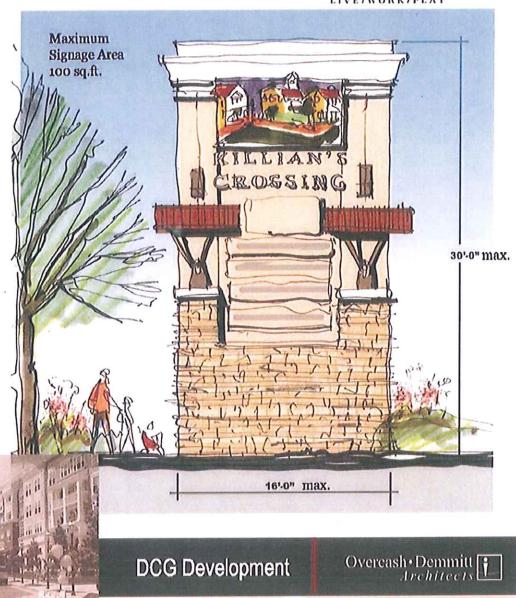


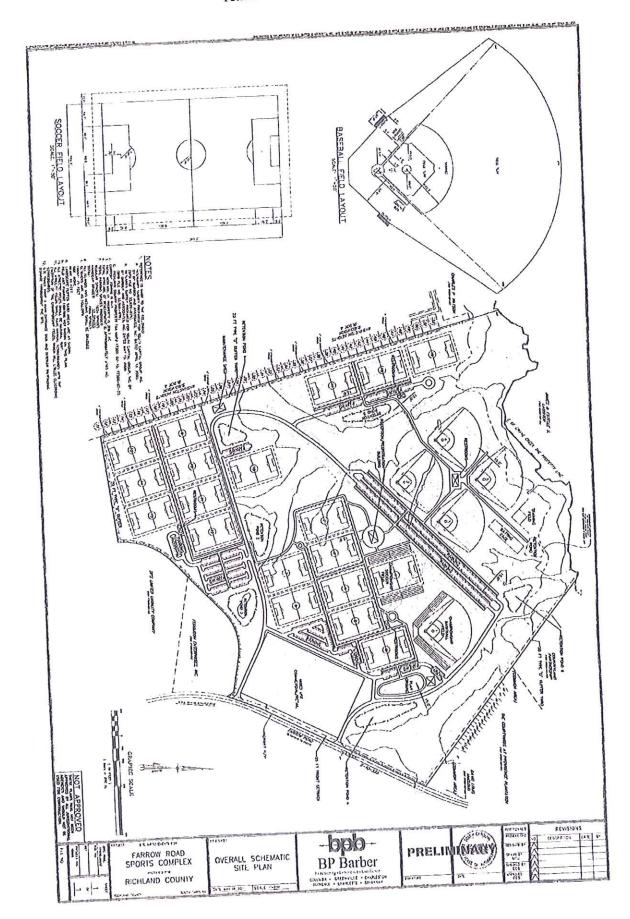
## Exhibit A - Sign A

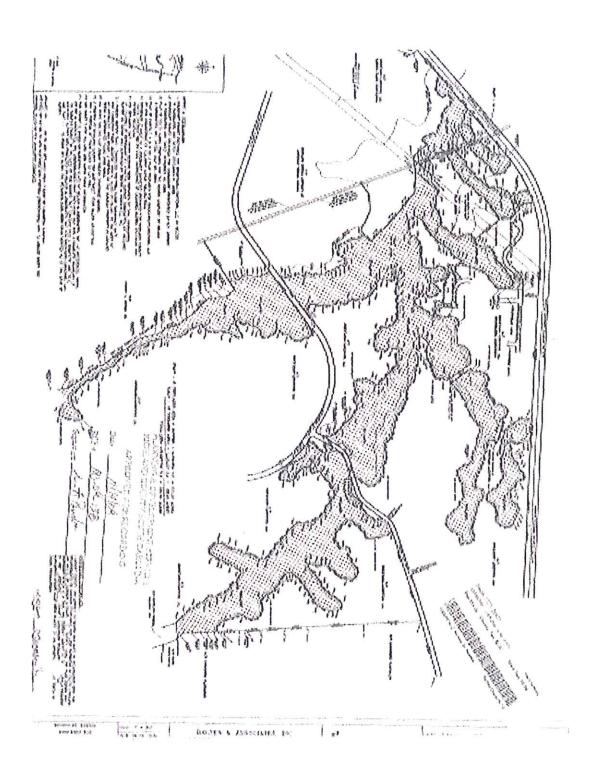


#### KILLIAN'S CROSSING

LIVE/WORK/PLAY









RECEIVED 2011 AUG - 4 AM 10: 04

Richard (Rich) M. Fletcher Community / Economic Development & Local Government Representative

RICHLAND COUNTY ADMINISTRATOR'S OFFICE

Mr. Milton Pope Administrator Richland County PO Box 192 Columbia, SC 29202

August 2, 2011

Dear Milton:

Thank you for meeting with Dwight Hollifield, Robert Lindler, and me on Wednesday, July 20, to discuss SCE&G's requested rights-of-way from Richland County for the new 230KV Transmission Line from Blythewood to Killian Substation. I am writing to you to outline the follow-up that SCE&G is currently undertaking as a result of the meeting.

One of the concerns mentioned during our meeting was that some of our zoning data was out-ofdate at the time we did our Siting Study. We have committed to documenting the source of our data, the time we acquired the data, and the steps we took to ensure it was the most accurate and reliable data possible. Our partners at Pike Energy Solutions, who assisted us with our Siting Study, are assembling the requested information, and we expect to have a response to you prior to August 10.

Again, thank you for your time on July 20, and we appreciate the opportunity to work with you and your team. If you have any questions or need additional information, please let me know.

Sincerely,

Rich Fletcher

cc:

Mr. Sparty Hammett, Assistant Administrator

From: FLETCHER, RICHARD M. [mailto:RICHARD.FLETCHER@scana.com]

Sent: Monday, August 08, 2011 9:29 AM

To: MILTON POPE

Subject: Follow-up from meeting on July 20

Milton,

I hope you had a good week off last week. I am following-up on our meeting from July 20. The County asked us to provide the source of the data we used for our site selection study and when we acquired it. Here is a very brief timeline of our data collection.

- April 2009 Ralph Miller downloaded a PDF file of the 2009 Richland County
  Comprehensive Plan (draft dated April 6, 2009). We used the mapping in this document
  to digitize a Future Land Use map that was used to help develop the suitability map
  (which was used to lay out alternate routes for the Blythewood-Killian 230 kV Line).
- August 2009 Sara Clayton and Ralph Miller viewed the Richland County website looking for proposed subdivisions. They have a 'proposed' road file that displays roads associated with approved subdivisions.
- August 24, 2009 Sara Clayton sent an c-mail to Mr. William Simon, Land
  Development Planner II, Richland County, requesting information on new
  subdivisions. She attached a map of the Blythewood Killian 230kV Line study area
  with parcels highlighted where we thought new subdivisions were proposed based on the
  proposed roads referenced in item 2, above. Sara never received a response from Mr.
  Simon.
- 4. Sept-Oct 2009 Sara Clayton and others pulled/checked zoning information from the Richland County website and manually digitized in into our GIS database. We had to do this because we had been previously told (in person and on the phone) by Brenda Carter (GIS manager in the Richland County Planning and Development Services Department) that the county zoning was not available in a digital format and we could view it on the county website. The zoning map was used to help develop the suitability map (which was used to lay out alternate routes for the Blythewood-Killian 230 kV Line).
- 5. October 29 2009 1st community workshop

- February-March 2010 Sara Clayton, Ralph Miller and others reviewed/edited/checked the zoning based on the county website mapping before the second workshop.
- 7. March 16,  $2010 2^{nd}$  community workshop
- 8. April, May and June 2010-Route evaluations were conducted of the alternate routes.

Please let me know if you have any questions or require any additional information.

#### Rich

Rich Fletcher Economic Development & Local Government Rep SCANA Corporation Phone: 803.217.5716

Fax: 803.933.8224 Mobile: 803.530.5339 richard.fletcher@scana.com

www.scana.com

# Richland County Atkins Exhibit 9 VCS1 - Killian 230 kV Line Blythewood - Killian Segment Recalculated Siting Study Route Evaluation Summary Sheet

												,	,	,
Alternate Rous	Alternate Room	Acres of Right (Miles)	Cultural Resource Factors	Natural Resource Examples	Land Cover Factors	Property Ownership Factors	Land Use Factors	Occupied Buildings Factore	Visibility Factors (Public)			Total Normalized Route E	Route's Siting Study Rank	
Α			0.00	0.00	1.50	9.72	1.50	2.21	2.14	1.05	10.00	37.07	3.00	
В			0.00	0.00	2.08	10.00	2.08	2.60	3.22	3.28	8.26	38.70	5.00	
С			0.00	0.00	6.94	9.26	6.94	2.82	6.21	3.22	6.81	43.00	14.00	
D			4.00	0.00	1.65	9.03	1.65	1.86	2.19	1.74	8.39	45.00	18.00	
Ε			4.00	0.00	7.06	8.29	7.06	2.08	5.08	1.69	6.94	43.13	15.00	
F			4.00	0.00	3.87	8.45	3.87	2.06	2.27	1.72	7.55	38.07	4.00	
G			4.00	0.00	4.40	7.70	4.40	2.27	2.81	1.67	6.10	36.16	1.00	
Н			0.00	0.00	8.43	5.96	8.43	1.88	6.89	3.91	5.27	36.67	2.00	
1			0.00	0.00	9.65	5.98	9.65	3.20	7.55	5.40	6.21	42.73	13.00	
J			0.00	0.00	9.94	5.11	9.94	5.00	6.75	5.52	5.90	42.67	12.00	
K			0.00	0.00	9.33	4.68	9.33	4.65	9.59	3.66	4.64	40.44	8.00	
L			10.00	0.00	1.43	3.33	1.43	7.29	3.53	8.91	2.86	40.42	7.00	
М			0.00	0.00	9.65	6.01	9.65	4.19	5.46	5.83	6.19	42.05	9.00	
Ν			0.00	0.00	6.96	5.12	6.96	5.98	4.66	5.95	5.83	38.91	6.00	
0			0.00	0.00	9.33	4.69	9.33	5.64	9.85	4.09	4.62	42.08	10.00	
Р			10.00	0.00	1.43	3.34	1.43	8.27	3.79	9.41	2.79	42.09	11.00	
Q			0.00	0.00	10,00	4.72	10.00	7.69	7.16	6.60	5.83	46.39	19.00	
R			0.00	0.00	9.33	4.29	9.33	7.34	10.00	4.74	4.62	44.16	17.00	
S			10.00	0.00	1.43	2.94	1.43	10.00	3.94	10.00	2.79	44.14	16.00	

# Richland County Atkins Exhibit 10 VCS1 - Killian 230 kV Line Blythewood - Killian Segment Recalculated Siting Study Route Evaluation Summary Sheet

Alternation	Alternate B.	Acres of p	Cultural Resource Factors	Natural Resource End	Land Cover Factors	Property Ownership Factors	Land Use Factors	Occupied Buildings Factors	Visibility Factors (Public)	Visibility Factors (Residential)	Water Quality Factors	Total Normalized Route E	Route's Siting Study Rank	
Α			0.00	0.00	2.27	9.72	1.50	0.71	2.14	0.05	10.00	35.30	8.00	
В			0.00	0.00	3.08	10.00	2.08	0.83	3.22	0.16	8.26	34.81	6.00	
С			0.00	0.00	5.90	9.26	6.94	1.01	6.21	0.17	6.81	37.55	12.00	
D			4.00	0.00	2.49	9.03	1.65	0.59	2.19	0.09	8.39	35.73	9.00	
E			4.00	0.00	6.09	8.29	7.06	0.78	5.03	0.08	6.94	39.25	15.00	
F			4.00	0.00	5.86	8.45	3.87	0.66	2.27	0.08	7.55	37.02	11.00	
G			4.00	0.00	6.65	7.70	4.40	0.72	2.81	0.08	6.10	35.27	7.00	
Н			0.00	0.00	8.16	5.96	8.43	0.71	6.89	0.20	5.27	31.52	4.00	
1			0.00	0.00	10.00	5.98	9.65	1.13	7.55	0.28	6.21	35.89	10.00	
J			0.00	0.00	6.19	5.11	9.94	6.67	6.75	9.94	5.90	38.87	14.00	
K			0.00	0.00	9.51	4.68	9.33	9.14	9.59	9.85	4.64	51.30	18.00	
L			10.00	0.00	2.17	3.33	1.43	2.32	3.53	0.45	2.86	27.73	1.00	
M			0.00	0.00	10.00	6.01	9.65	1.34	5.46	0.29	6.19	34.01	5.00	
N			0.00	0.00	6.28	5.12	6.96	6.87	4.66	9.97	5.83	43.14	16.00	
0			0.00	0.00	9.51	4.69	9.33	9.46	9.85	9.87	4.62	51.86	19.00	
Р			10.00	0.00	2.17	3.34	1.43	2.64	3.79	0.48	2.79	27.53	2.00	
Q			0.00	0.00	6.28	4.72	10.00	7.53	7.16	10.00	5.83	45.91	17.00	
R			0.00	0.00	9.51	4.29	9.33	10.00	10.00	9.90	4.62	37.75	13.00	
S			10.00	0.00	2.17	2.94	1.43	3.19	3.94	0.51	2.79	28.58	3.00	



Exhibit 11A. Killian/Clemson Road looking northeast from I-77; Killian's Crossing PDD is on the left.



Exhibit 11B. Killian/Clemson Road looking northeast from I-77; Killian's Crossing PDD is on the left. Note the extensive line of sight.

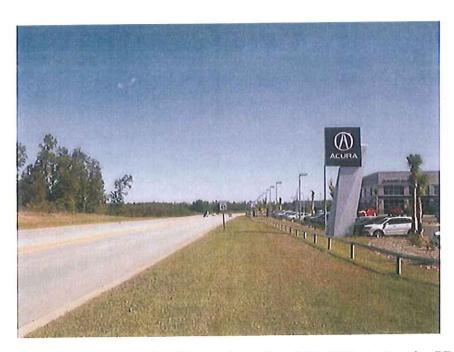


Exhibit 11C. Killian/Clemson Road looking northeast from I-77; Killian's Crossing PDD is on the left. Note the extensive line of sight.

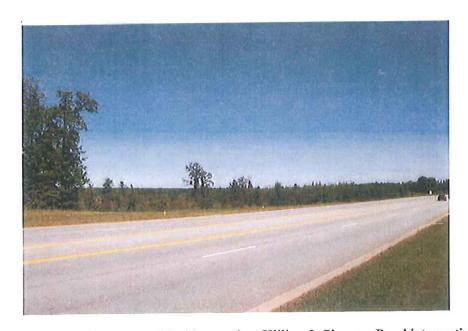


Exhibit 11D. Killian/Clemson Road looking north at Killian & Clemson Road intersection; Killian's Crossing PDD is straight ahead. Note the extensive line of sight and the City of Columbia elevated water storage tank in the distance.



Exhibit 11E. Killian/Clemson Road looking north at Killian & Clemson Road intersection; Killian's Crossing PDD is straight ahead. Note the extensive line of sight and the City of Columbia elevated water storage tank in the distance.



Exhibit 11F. Killian/Clemson Road looking north from the McDaniel's auto dealership; Killian's Crossing PDD is straight ahead. Note the extensive line of sight and the City of Columbia elevated water storage tank in the distance.



Exhibit 11G. Killian/Clemson Road looking northeast from the McDaniel's auto dealership toward Farrow Road; Killian's Crossing PDD is on the left. Note the extensive line of sight.



Exhibit 11H. Killian/Clemson Road looking northeast from the McDaniel's auto dealership toward the Farrow Road Clemson Road intersection; Killian's Crossing PDD is on the left. Note the extensive line of sight and commercial property soon to be developed on the right.



Exhibit 11 1. Killian/Clemson Road looking southwest toward the McDaniel's auto dealership; Killian's Crossing PDD is on the right. Note the extensive line of sight.



Exhibit 11 J. Standing on the future Main Street in the Killian's Crossing PDD looking north toward the Farrow Road Clemson Road intersection; Note the extensive line of sight, lack of trees and the yellow traffic sign.

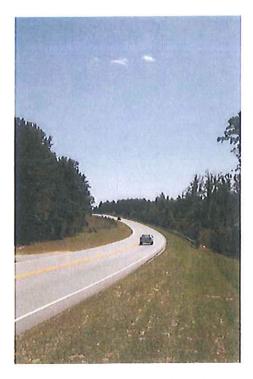


Exhibit 11 K. Looking southeast along Farrow Road to the intersection with Clemson Road; the Killian's Crossing PDD is to the right; Note the extensive line of sight and topographic rise.



Exhibit 11 L. Standing at the Killian/Clemson Road intersection looking southwest toward the McDaniel's auto dealership; Killian's Crossing PDD is on the right. Note the extensive line of sight.

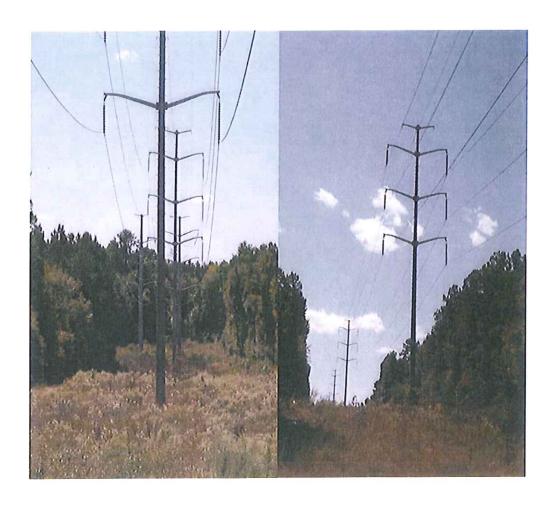


Exhibit 11 M. Existing SCE&G dual circuit 230kV/115kV transmission line located on the future Richland County Regional Sports Complex. Both pictures are looking southwest. Note the significant change in topography in the picture on the right as the line runs from high ground into a wetland area adjacent to RCCC conservation property (TMS#17300-02-35).



Exhibit 11 N. Existing SCE&G dual circuit 230kV/115kV transmission line located on the future Richland County Regional Sports Complex as it terminates into the existing Killian's substation. The picture on the left is looking southeast from the Complex. The picture on the right is from Farrow Road looking south toward the same tower on the left-hand picture at the terminus with the Killian's substation. Note the significant height and visibility of the transmission tower compared to the adjacent trees and surroundings.



Exhibit 11 O. Existing SCE&G single circuit 115kV transmission line located along Longtown Parkway; Note the significant height and visibility of the transmission tower compared to the adjacent trees and surroundings; The top of the house is located in the Brandon Place subdivision adjacent to the RCCC conservation property at Longtown (TMS#17500-03-66/67).